

## Message Text

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C O N F I D E N T I A L STATE 274457

FOL REPEAT VIENNA 10171 KENT ACTION SECSTATE INFO IAEA GERMAN-  
TOWN DEC 6, 1974

QUOTE

C O N F I D E N T I A L VIENNA 10171

E.O. 11652: GDS

TAGS: PARM TECH IAEA

SUBJ: IAEA PROPOSED ACTIONS IN STUDYING PNE QUESTIONS

1. FOLLOWING PASSAGE RECENT UN RESOLUTION ON NON-  
PROLIFERATION AND PEACEFUL NUCLEAR EXPLOSIONS, AND AS  
RESULT CONSULTATIONS WITH ACDA DIRECTOR IKLE AND MISSION,  
AGENCY HAS BEEN DEVELOPING PLAN OF ACTION IN RESPONSE TO  
OPERATIVE PARA TWO OF RESOLUTION, WHICH READS QTE REQUESTS  
THE INTERNATIONAL ATOMIC ENERGY AGENCY TO CONTINUE ITS  
STUDIES ON THE PEACEFUL APPLICATIONS OF NUCLEAR  
EXPLOSIONS THEIR UTILITY AND FEASIBILITY, INCLUDING  
LEGAL, HEALTH AND SAFETY ASPECTS, AND TO REPORT ON THESE  
QUESTIONS TO THE GENERAL ASSEMBLY AT ITS THIRTIETH  
SESSION UNQTE. AGENCY IS DETERMINED TO SHOW SUBSTANTIAL  
PROGRESS IN ITS WORK PROGRAM ON PNES BY END APRIL  
(A) TO ENABLE IT MAKE MEANINGFUL REPORT TO NPT REVIEW  
CONFERENCE AND (B) BY BEGINNING WORK ON THE OUTLINE OF  
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INTERNATIONAL AGREEMENTS FOR PNE SERVICES, TO MAKE IT  
EASIER FOR US AND SOVIETS TO RESPOND TO PROVISIONS OF  
OPERATIVE PARA 5 OF THE RESOLUTION.

2. AGENCY SHORT TERM PLAN OF ACTION IS TO:

A. FORMALLY ESTABLISH PNE SERVICES UNIT PROVIDED FOR IN BOARD OF GOVERNORS DECISION OF SEPT 13, 1974. THIS WOULD INCLUDE PULLING TOGETHER A TEAM OF A SCIENTIST, A LAWYER AND AN ECONOMIST. LATTER WOULD BE HIRED AS A CONSULTANT OR PERHAPS PROVIDED COST-FREE BY A MEMBER STATE.

B. USING JANUARY 20-24 TECHNICAL PANEL AS A TAKE OFF POINT, TO DEVELOP TWO PAPERS FROM THE PANEL PROCEEDINGS AND FROM OTHER INFORMATION AVAILABLE TO THE AGENCY, USING AS CONSULTATIONS TWO OF THE TECHNICAL PANEL PARTICIPANTS. FIRST PAPER WOULD BE A REPORT ON HEALTH AND SAFETY, PROPOSED TO BE WRITTEN BY ALAN WILSON (AUSTRALIA); SECOND PAPER WOULD BE A REPORT ON UTILITY AND FEASIBILITY OF PNE'S--ERICSSON OF SWEDEN IS PROPOSED AS CONSULTANT ON THIS SUBJECT. BOTH WILSON AND ERICSSON HAVE BEEN INVOLVED FOR A LONG TIME WITH AGENCY PNE ACTIVITIES AND ARE UNIVERSALLY ACCEPTED AS OBJECTIVE AND WELL-INFORMED EXPERTS, WITH BALANCED VIEWS ON THE SUBJECT. (NEITHER IS YET AWARE OF HIS SELECTION.)

C. BOTH OF THESE REPORTS WOULD BE INCORPORATED IN A GENERAL REVIEW OF THE AGENCY'S ACTIVITIES WITH REFERENCE TO PNE'S WHICH DIRECTOR GENERAL WOULD PRESENT TO BOARD OF GOVERNORS MEETING IN FEBRUARY 1975. BOARD COULD TAKE NOTE, ENDORSE, OR TAKE ANY OTHER ACTION IT SAW FIT. DG'S PAPER WOULD, OF COURSE, ALSO BE INCORPORATED IN THE AGENCY REPORT ON ARTICLE V TO THE NPT REVIEW CONFERENCE.

D. IN THE MEANTIME, THE AGENCY SECRETARIAT AND THE NEW PNE SERVICES UNIT WOULD BE STUDYING THE LEGAL ASPECTS OF PNE'S TO COMPLETE WORK ON AN OUTLINE OF THE BASIC ELEMENTS OF VARIOUS TYPES OF PNE SERVICES AGREEMENTS WHICH WOULD BE READY IN LATE APRIL FOR INCORPORATION IN THE CONFIDENTIAL

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AGENCY'S ANNUAL REPORT, AS WELL AS FOR TRANSMISSION TO THE NPT REVIEW CONFERENCE. A PANEL OF EXPERTS FROM MEMBER COUNTRIES WOULD BE CONVENED TO PARTICIPATE IN THIS EXERCISE AFTER SECRETARIAT HAD PREPARED INITIAL DRAFTS. A SIMILAR EFFORT WOULD BE INITIATED WITH RESPECT TO ECONOMIC STUDIES RELATING TO PNE'S, AND AGAIN A PANEL OF EXPERTS COULD BE CONVENED.

3. THE AGENCY PROPOSES TO SEND A LETTER IN DECEMBER 1974 (DRAFT SENT SEPT 13) TO THE FOUR NWS MEMBER STATES HAVING THE POTENTIAL FOR PROVIDING PNE SERVICES (US, USSR, UK, FRANCE), GIVING A BASIC OUTLINE OF THE PLAN OF ACTION WITH RESPECT TO WORK ON THE PROPOSED AGREEMENTS, AND

ASKING CONCURRENCE TO PROCEED. AGENCY FEELS IT IS NECESSARY TO DO THIS TO ASSURE COOPERATION OF POTENTIAL SUPPLIER STATES BEFORE INFORMING OTHER MEMBER STATES AND INVITING BROADER PARTICIPATION IN THE EXPERT PANELS. AGENCY HAS THE FULL INTENTION TO INVITE OTHER STATES TO SEND EXPERTS, FOR EXAMPLE, FRG, BRAZIL, INDIA, ARGENTINA, AND PRESUMABLY WOULD ACCEPT THAT ANY STATE COULD SEND AN OBSERVER IF IT WISHED.

4. TO THE BEST OF OUR KNOWLEDGE PROPOSAL HAS NOT YET BEEN DISCUSSED IN VIENNA WITH ANY OTHER MEMBER STATE, LARGELY BECAUSE MOST PERMREPS ARE NOW TIED UP IN AROUND-THE-CLOCK UNIDO MEETING. HOWEVER, DDG CHERNILIN (USSR) HAS PARTICIPATED IN AGENCY DELIBERATIONS ON THE SHORT TERM ACTION PLAN. APPARENTLY HIS ONLY RESERVATION RELATES TO WHETHER THE AGENCY SHOULD INVOLVE ITSELF SO SOON IN THE HEALTH AND SAFETY ASPECTS OF PNES. WE ARE INFORMED HE WOULD PREFER THIS BE SUBJECT FOR FURTHER US-SOVIET BILATERAL DISCUSSIONS BEFORE IT IS OPENED UP FOR AGENCY TREATMENT. EKLUND, HOWEVER, HAS DECIDED AGENCY STUDY ON HEALTH AND SAFETY, LIMITED AS IT MAY BE BY LACK OF UP-TO-DATE DETAILED INFORMATION FROM THE US AND SOVS, WILL BE UNDERTAKEN. WILSON, IN OUR VIEW, WOULD BE IDEAL MAN FOR THIS JOB.

5. THE ABOVE WORK PLAN REPRESENTS A LOGICAL SECRETARIAT RESPONSE TO THE UN RESOLUTION AS WELL AS THE SEPTEMBER BOARD OF GOVERNORS' DECISION. IT WILL MAKE CLEAR THAT CONFIDENTIAL

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AGENCY IS CONTINUING TO MOVE AHEAD, BOTH IN ITS STUDY OF VARIOUS ASPECTS OF PNES AS WELL AS IN THE DEVELOPMENT OF THE "SPECIAL INTERNATIONAL AGREEMENT OR AGREEMENTS" TO PROVIDE A FRAMEWORK FOR PROVISION OF INTERNATIONAL PNE SERVICES.

6. THE PROPOSED AGENCY ACTIVITY ON THE PNE FRONT WOULD BE REQUIRED IN ANY EVENT, AND DOES NOT PREEMPT THE IAEA MEMBERSHIP, THOUGH THE BOARD OF GOVERNORS, FROM LATER CONSIDERING ESTABLISHMENT OF A COMMITTEE ALONG THE LINES OF THE UK PROPOSAL. IN THE MISSION'S VIEW, HOWEVER, THIS INDICATION OF THE AGENCY'S PURPOSEFUL ACTIVITY DOES SEEM TO RAISE DOUBTS AS TO WHETHER FORMATION OF A COMBERSOME COMMITTEE WOULD BE NECESSARY OR DESIRABLE PARTICULARLY SINCE AGENCY INTENDS TO INVITE REPRESENTATIVES OF BOTH NPT AND NON-NPT COUNTRIES TO PARTICIPATE IN THE EXPERT PANELS, THUS ACCOMPLISHING ONE OF UK'S OBJECTIVES IN TERMS OF INVOLVING INDIANS, ARGENTINES, AND LIKE-MINDED NON-NPT PARTIES.

7. THERE WILL BE SOME UNANTICIPATED BUDGET IMPACT ON THE AGENCY FROM THIS FLURRY OF ACTIVITY. I EXPECT

EKLUND ANTICIPATES THE US AND PERHAPS OTHERS WILL FIND  
A WAY TO PROVIDE SOME MEASURE OF ASSISTANCE IF IT PROVES  
NECESSARY.

8. COMMENT: AGENCY IS NOT HAPPY WITH BRITISH PROPOSAL  
FOR A PNE COMMITTEE AND NEITHER IS MISSION. WE FEEL  
THAT COMMITTEE WOULD:

A. BE COSTLY;

B. NOT BE ABLE ACCOMPLISH ENOUGH PRIOR MAY  
MEETING OF NPT REVIEW CONFERENCE;

C. PROVIDE PLATFORM FOR HARD SELL ON PNES BY  
SOVITS (PARTICULARLY IN ABSENCE CAREFULLY PREPARED  
PRIOR US-SOVIET BILATERAL TALKS);

D. NOT PLAY A SIGNIFICANT ROLE IN CONVINCING  
CERTAIN NNWSS TO CHANGE THEIR NATIONAL POLICIES TO ACCEPT  
THE PREMISE THAT PNES ARE NOT ALL THAT GREAT.

AGENCY, ON OTHER HAND, IS ANXIOUS TO ASSURE THAT IT SHOWS  
ENOUGH PROGRESS IN PNE MATTERS TO STAVE OFF ATTEMPTS TO  
CREATE A NEW ORGANIZATION, AND ALSO TO ASSURE THAT AN  
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APPROPRIATE INTERNATIONAL MECHANISM HAS BEEN CREATED  
WHICH IS ABLE TO PROVIDE PNE SERVICES, WHETHER OR NOT A  
REQUEST IS EVER MADE. WE BELIEVE EKLUND WILL HANDLE  
MATTERS IN A WAY TO ENSURE THAT AGENCY MAINTAINS A  
NEUTRAL STANCE AND DOES NOT FAVOR THE VIEWS OF THOSE  
MEMBER STATES WHO ARE STRONG PNE PROTAGONISTS. AGENCY  
WILL DO ITS USUAL GOOD TECHNICAL JOB IF IT RECEIVES STRONG  
SUPPORT FROM KEY MEMBER STATES IN PROVISION OF INFORMATION  
AND SERVICES OF EXPERTS. PORTER

UNQUOTE. KISSINGER

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## Message Attributes

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